# BAIG JOURNAL

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### EDITORIAL

If we were to look through the records of meetings of our provincial associations and their urban chapters, we are quite certain that, over the last thirty years, the dominant theme has been housing. In Ontario, between wars, we remember an ever recurring proposal for the "house planning bureau", and, more recently, lectures, symposiums and conferences without end. Quite definitely "without end" because the bureaus were never formed, and no one will ever know that the conferences from Halifax to Vancouver contributed anything to the legislation that now makes low cost, and low rental housing possible.

It was with the hope that a new day was dawning in which architects would take a part in housing, that the material in this issue and a succeeding one was prepared. An immense amount of time has gone into its preparation, and, for that, our gratitude is due to Mr Humphrey Carver of Central Mortgage and Housing Corporation, Mr Watson Balharrie and Mr Alan Armstrong, Executive Director of the Community Planning Association of Canada.

Whoever cares to examine the material in these first forty pages, and in the other forty that will follow them some months hence, can plainly see that they deal with the various categories of residential buildings employed in this country, and more particularly with the design of the spaces and services which surround them when they are erected in groups. Plans of single buildings do appear, but only in such diagrammatic form as to show their appropriate relationships to neighbouring buildings and spaces, when used in multiple compositions. The architect whose client is the single family is neglected here, in favour of him whose client is to be a Housing Authority (of which the number is growing) or a large scale private residential developer (of which the number has grown.)

It is quite consistent with the discussions that led to the production of this material, that the Crown agency offers its experience in a field where Canadian architects in private practice have had regrettably little. Central Mortgage and Housing Corporation has had to learn the hard way, during the construction to its own order of nearly 50,000 houses, about the opportunities and pitfalls in the composition of large groups of small buildings. Implied in its presentation of its experience in this *Journal* is the hope that architectural firms across the country will enter the field and profit by whatever the Corporation has learned.

The present doldrums in residential construction may be but the prelude to departure on a new housing course - a tack on which we hope the figure of the architect will be more visible upon the bridge. Such a change is surely overdue, and is certainly more than possible. When the President of the Royal Institute of British Architects was in Canada, he told us that British architects, in 1938, had a hand in a small fraction of residential construction; but a mere ten years later the profession shared responsibility for most of it. The proceedings of the recent RIBA Conference on housing reveal again and again that to-day's circumstances impose much standardization of individual structures, but allow compensating design opportunities in the siting and arrangement of groups of dwellings. When every economy of material and labour must be observed, it is a striking fact that these strictures have been applied (perhaps overapplied) within the four walls of the individual dwelling, while the amounts of grading and pipes and pavements and cables external to the buildings have gone almost unstudied. (For instance, the researchers tell us that greater savings can now be made in access road surface per dwelling alone, than can be made in any major item of construction by conventional means within the individual house.) We believe that the data which follow will help Canadian architects with their proper part in the execution of the kind of domestic architecture which Canada now needs most.

# HOUSING DESIGN

There are about  $3\frac{1}{2}$  million houses in Canada, about half a million of which have been built since World War II. Canadians continue to multiply and new residential areas must be provided for the growing population and its changing disposition in old cities and on new frontiers. The creation of these housing developments will continue to offer an extraordinary test of our skills in organization, design and construction.

Housebuilding is no longer a simple task of constructing individual houses for particular owners. It is now a large-scale operation for producing each community's stock of housing; it requires the collaboration of many parties including, amongst others, land-subdividers, financial institutions, building organizations and various government authorities. The house designer and even the ultimate occupants of housing have come to play but a minor role in its creation; the removal of this personal factor has brought about the stereotyped character of much post-war housing. We therefore seek to restore a more humanistic approach, to enlist the talents of the imaginative designer of domestic architecture, who may project the housing requirements of the younger generation and interpret the needs of older people.

This presentation of the subject of Housing Design is based largely on contemporary Canadian examples, together with comparable examples from Britain and the United States. It is an attempt to bring some system into the treatment of the subject, requiring a process of classification, analysis and oversimplification. This is not intended to suggest that housing design can be cast into any rigid formulas, but rather to sketch in the broad, comprehensive background against which the designer must work. If there is a theme which runs through this presentation, it is the theme of diversity and variety of accommodation required to reflect the diversity and variety of society itself.

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This publication was prepared by staff of the Central Mortgage and Housing Corporation assisted by a committee which included representatives of the Royal Architectural Institute of Canada and of the Community Planning Association of Canada.

First there are illustrated some examples of large-scale housing projects in which principles of community planning have been observed. These examples demonstrate

(1) The separation of main traffic streams from residential streets

(2) The provision of schools, shops and recreation space within the project

(3) The introduction of diversified forms of housing accommodation

Supported by provincial legislation for community planning a considerable number of Canadian municipalities are now in the process of planning their future residential development. Many of these plans are based on the conception of the neighbourhood as a self-contained community unit. This provides a framework within which a housing project may form either the whole or a part of a neighbourhood. A municipality is entitled to set out the general scheme of neighbourhood design by virtue of its powers: To plan the street system

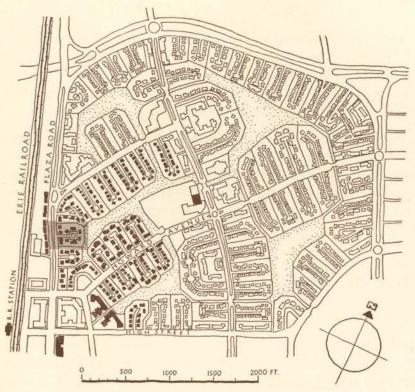
To acquire public open space To locate public buildings To provide municipal services To control the uses of land

Opportunities for planning residential areas by more direct action have now been provided by Section 35 of the National Housing Act through which the Federal and Provincial governments may jointly acquire and develop land for residential use.

The examples illustrated here are projects of neighbourhood design carried out by single developers, either public or private. To impose a scheme of neighbourhood design upon a number of independent landowners and housebuilders is obviously a more difficult task. This is, however, the normal condition and we cannot depend upon the rare opportunities for large-scale single-ownership development. For this reason the progress of housing design depends very much upon the capacity of municipal planning staffs to use in an understanding way the powers and techniques that are at their disposal under provincial legislation. Particularly must the powers of land-use control, through zoning bylaws, be applied so as to bring about an organic arrangement of the component parts of a neighbourhood; land must be set aside for shopping centres and open spaces, provision must be made for the various types of housing that are required within a well-balanced neighbourhood community. Zoning which segregates each type of housing into large uniform districts may actually defeat the aims of neighbourhood planning and good housing design.

At the present time the strongest influence upon the design of housing projects is the plan of Radburn, New Jersey (designed by architects Clarence Stein and Henry Wright in 1928). This familiar plan is therefore illustrated here as a classic example demonstrating the concept of a whole neighbourhood, based upon a street system separating vehicular from pedestrian traffic and introducing the arrangement of housing groups. There are no Canadian examples which completely fulfil the principles so well demonstrated here; but Radburn still stands as a source from which Canadian planners have derived many of their ideas.

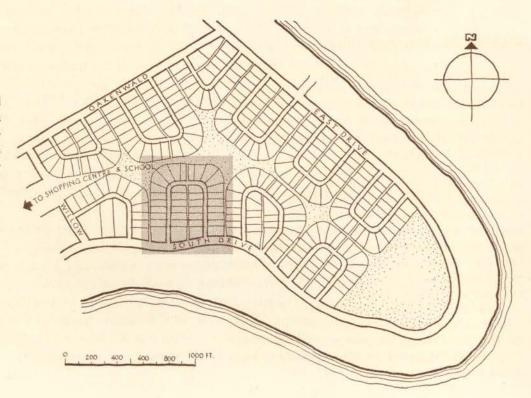
# Separation of Pedestrians



Radburn is the North American prototype demonstrating the superblock with interior park system and exterior traffic streets. Houses are grouped around a series of service streets, the houses being fronted towards the interior park and its circulating footpaths which give direct pedestrian access to school and shops. The project was begun in 1929 and economic depression prevented its completion. The portion that was built has, however, been sufficient to validate the planning principles advocated by its designers, Clarence Stein and Henry Wright. These principles are now reflected in a number of Canadian sub-divisions.

### WILDWOOD

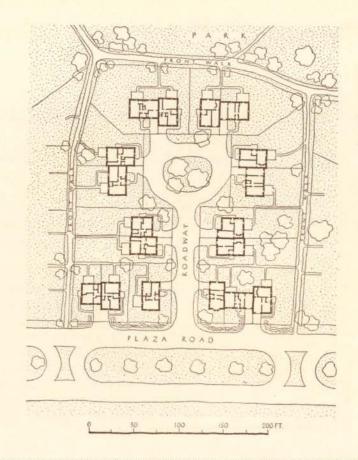
Wildwood, planned and constructed by a private developer beginning in 1946, is a variation on the Radburn principles.



# and Vehicles

### RADBURN, N.J.

A typical dead-end street showing vehicular access to houses and separation of pedestrian routes. Garages are built into semi-detached houses, kitchens adjoin service access, living-rooms face gardens and park areas. (Ground floor plans are shown on right side of plan, bedroom floor plans on left side). The Radburn type of site-plan requires individual house plans designed to fit these special conditions.

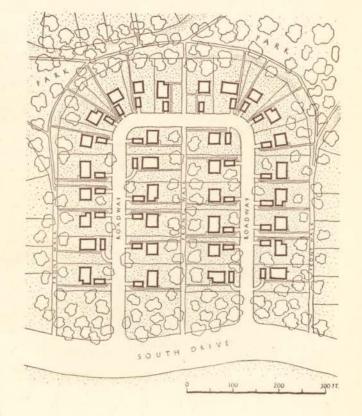


### WILDWOOD, Winnipeg, Man.

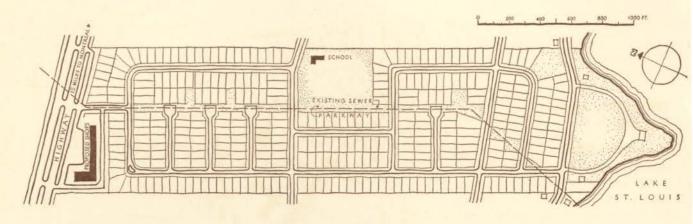
The Radburn dead-end streets have been replaced by loops, largely because they are more convenient for snow clearance, fire protection, etc. Garages are on these service streets and houses face into the interior park which is used as a play area and route to the local shopping centre.

A typical loop street showing that a less intimate connection between houses and interior park is achieved by this form of plan, particularly for houses inside the loop. With garages as separate buildings there is also a less orderly arrangement of the service street. A variety of house types has been used to give informality to the project whereas the Radburn plan has a consistent and more compact arrangement of houses.

The site is a partially wooded area of 87 acres contained by a bend of the Red River. Footpaths are provided through the interior wooded park and vehicular traffic moves on the encircling exterior street which has no sidewalks.

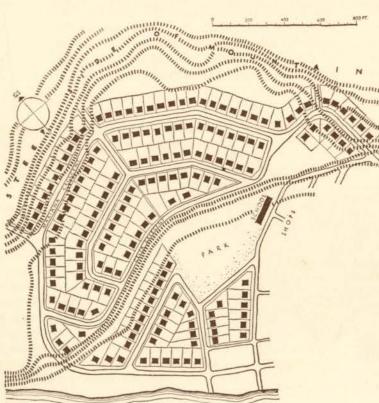


# Site Limitations



BELAIR, Dorval, Que.

Belair is a residential subdivision which illustrates the limitations imposed by boundaries of property ownership. Farm lands in the Province of Quebec are normally held in long strips which are not easily converted to urban use on a Neighbourhood Plan. In this case the plan was also influenced by the location of a main sewer line from Dorval Airport; this line has been used as a path through the subdivision directly connecting the river-front with the school, playground and shopping centre. This path also provides access to dead-end streets for fire trucks and snow ploughs.



COLUMEIA KIVER

TRAIL, B.C.

Trail Rental Project for veterans was planned and constructed for CMHC in 1948, and demonstrates how an interesting plan can emerge from difficult topographical conditions. The site is a semi-circular terrace of land contained and dominated by steep mountain slopes with one side open to the Columbia River. The site for 175 houses is divided into two levels and the whole project is carefully fitted to the contours of the ground. (Douglas C. Simpson, Architect and Site Planner).

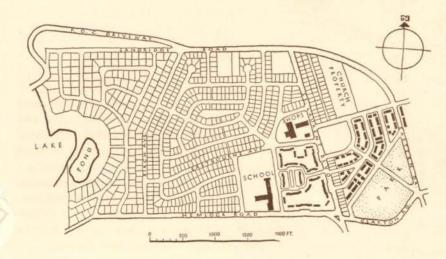
# Diversity of Housing Types

CHURCHILL PARK VILLAGE, St. John's, Nfld.



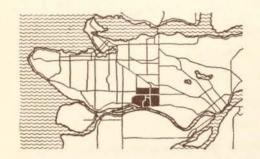
Churchill Park Village is a residential development on land assembled and planned in 1947 by the City Housing Corporation, a public agency established to develop a new residential area for the City. The plan provides for single houses, row houses and apartments closely integrated with one another and focused upon a central open square which provides a setting for stores and community buildings. The northern and eastern sections of the Neighbourhood are designed as superblocks with direct interior access to the central square (Searles and Meschino, Planning Consultants and Architects).

### MANOR PARK, Ottawa.



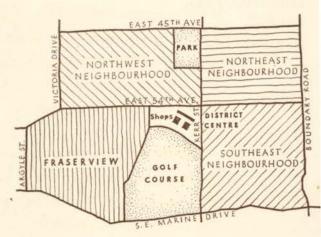
Manor Park is a residential development begun in 1946 which contains three types of housing accommodation. The planning and construction of the main area were carried out by private developers, with NHA loans on about 450 bungalows, 11/2-storey and 2-storey houses. To this have been added a row housing group of 204 units and a group of 500 apartments. All are conveniently related with the central school site and shopping centre. The Neighbourhood is protected on the south by Federal District Commission parklands and on the west by the larger private properties of Rockcliffe Park Village.

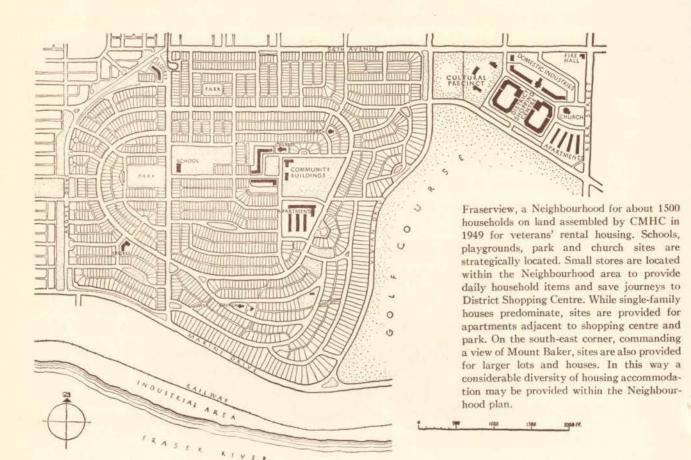
# Housing Project within Community Plan



City of Vancouver showing location of residential District of which Fraserview forms one Neighbourhood. FRASERVIEW, Vancouver, B.C.

Residential District composed of four Neighbourhoods each bounded by traffic routes connected with main arterial system of the City. Principal shopping and commercial area is at centre of District, equally accessible from four Neighbourhoods. Local service industries such as laundries and bakeries are also located at centre of District. Heavy industries served by railway are to south of District on the Fraser River. Golf course provides large open space between Fraserview and south-east Neighbourhood.





Along the streets of our cities and towns are to be seen many different forms of houses, traditional and characteristic of the periods in which they were built. Their size, their shape, their materials and their craftsmanship reflect the changing circumstances of our society and our economy. As part of this scene the half-million houses built in the present post-war period have a certain generic resemblance to one another because they were built within the same economic limitations and inspired by the same social attitudes. Their materials and craftsmanship are the product of our industries, their design arises out of our history and habits. For better or worse they represent our present achievement in providing housing for family living.

Whatever may be thought of their architectural character, the plans of these houses have a certain validity because they have been evolved out of the stern and practical process of trial and error. They work reasonably well and they provide the kind of accommodation required, within an economical perimeter of walls and roof. They are built to accommodate the furniture and mechanical equipment that are available and they are based on familiar ways of living. It is likely that changes and improvements will occur through an evolutionary process of refinement rather than through radical innovations. During the recent period the most noticeable improvements have come from a clearer separation of the sleeping, living and working areas of the house and from efforts to provide better lit and better proportioned rooms.

Architects to-day are stimulated by the new forms of design arising out of the industrial age. A fresh approach to domestic architecture has been suggested by the expressions "open planning" and "the house is a machine for living in". Progressive designers are consequently inclined to scorn the current crop of small houses relatively untouched by the new spirit, losing sight of the fact that the composite design of housing groups presents a new opportunity for imaginative domestic architecture. In approaching this task the designer must accept the basic forms which have been evolved by the practical experience of builders, for these are the tradition in which we work. Acceptance of a tradition, in this wide sense, does not restrict a designer from doing distinguished and original work; the finest works of domestic architecture have always been confirmations of, rather than exceptions from the tradition. A knowledge of the basic forms and limitations is therefore an essential part of the designer's equipment.

### SOME BASIC TYPES OF SMALL HOUSE PLANS

### a classification based on the relationship between living room and bedrooms

LIVING ROOMS FACE	NG FRONT	LIVING ROOMS	FACING REAR	LIVING ROOMS BOTH ASPECTS
BUNGALOWS -	- 2 BEDROOMS			71-1111
BUNGALOWS -	- 3 BEDROOM	S		
		Section American		
11/2 STOREYS	— 3 BEDRO			
11/2 STOREYS		OOMS		
		DEFENSIVE CO.		

Street frontage is on the lower side of each plan. Plans in each horizontal row are of similar pattern, but each requires different disposition of front entrance, kitchen and service entrance.

The component elements in the plan of a small house may be arranged in an infinite variety of ways. There is, however, considerable uniformity in the accommodation provided in the houses currently built in Canada and consequently it is found that the majority of house plans are variations upon a comparatively few prototypes. The principal differences of accommodation are in the choice of two or three bedrooms and in the provision of a separate or attached garage. The basementless house with its need for equivalent storage and utility space is not yet an accepted feature of Canadian housing. The dining-room, as a separate room, has been almost completely abandoned.

In the simplest analysis a house consists of two parts. There is the living area in conjunction with which are the kitchen and dining space. There is the bedroom area with which is associated the bathroom. Each of these two main parts is also provided with its appropriate storage arrangements. There tends to be considerable uniformity in the amount of space provided for each function because builders work within the same maximum and minimum limitations. The minimum standards are established in local by-laws and the regulations of lending institutions. The maximum limits upon the floor-space are governed by building costs and purchasing power.

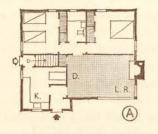
The relationship between the living and bedroom areas provides a useful basis of classification by which the prototypes may be recognized. The bedrooms may be on the floor above the living area or on the same level (or on a half level). If they are on the same level, in bungalow fashion, the bedrooms may be on the front or the rear or the side of the living area. The diagrams on the opposite page show the principal varieties of such arrangements. The value of this systematic classification is that it reveals to the designer the whole range of prototypes from which he may select a type of plan suitable for a particular site and circumstances. An examination of house plans used in Canada and the United States shows that satisfactory plans have been derived from every prototype, with a marked preference for certain types. It is not possible to evaluate the merits of any one of these plan arrangements without reference to the location and orientation in which it is to be used. The skill of the designer lies in selecting a suitable type of plan and developing from it an interesting and workable detailed arrangement.

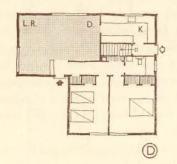
A primary consideration in the design of a house is the aspect and orientation of the living room. It is a long-established convention that the living room should be at the front of the house and the kitchen and working area at the back. This is based on the assumption that the street offers the most interesting scene and that the living room windows provide the principal architectural expression of the house. The soundness of this convention is now being questioned. particularly under the influence of the Radburn type of site-plan. It is suggested that the street should be regarded as a service route for vehicles and that the living area of the house should face upon the quieter open space at the rear. It may also be argued that the disposition of the living room should be governed by orientation to sunlight. For this purpose the "through" type of living room offers a compromise; or direct sunlight may be brought into the living room through the dining space.

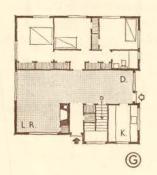
On the following two pages are illustrated some representative plans derived from the prototypes; they are drawn from designs prepared for the Central Mortgage and Housing Corporation. They conform with the minimum standards of local by-laws and the National Housing Act regulations. With various relationships of living and bedroom areas they all provide satisfactory separation of these functional areas and solve the problems of internal circulation without waste of floor space.

The plans on pages 12 and 13 are attributed to the following sources: (A, F, L, M, N) M. G. Dixon; (B) Smith, Munn, Carter and Katelnikoff; (C & D) Edwin Raines; (E) Erwin Bamberger—Delineator, J. Bird; (G) Roy Sellors; (H, R, T) Wilson & Newton; (J) G. Burniston and J. Storey; (O) Henry Fliess; (S) Michael Bach; (K, P, Q, U, V, W, X) Central Mortgage & Housing Corporation. The majority of these plans are reproduced from Central Mortgage & Housing Corporation's three booklets entitled "Small House Designs" — Bungalows, Storey-and-a-Half and 2-Storey.

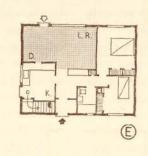
# Bungalows

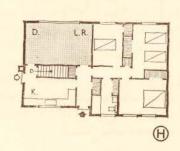


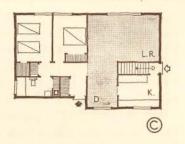


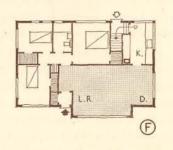


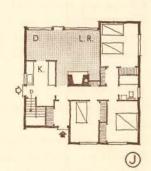








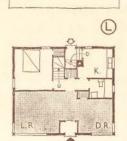


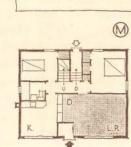


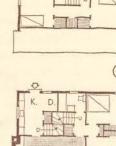
1 1/2 - Storey

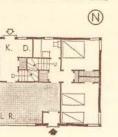


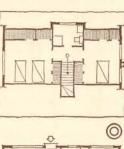


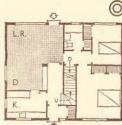






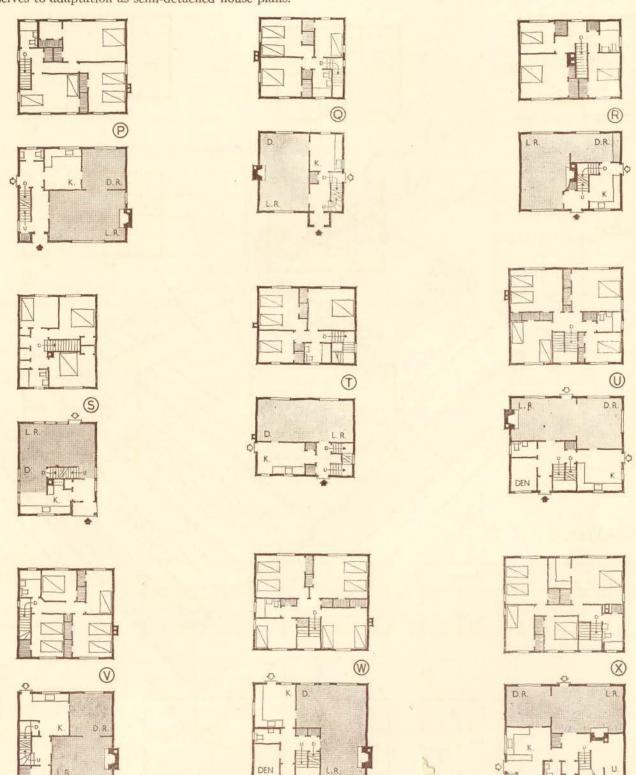




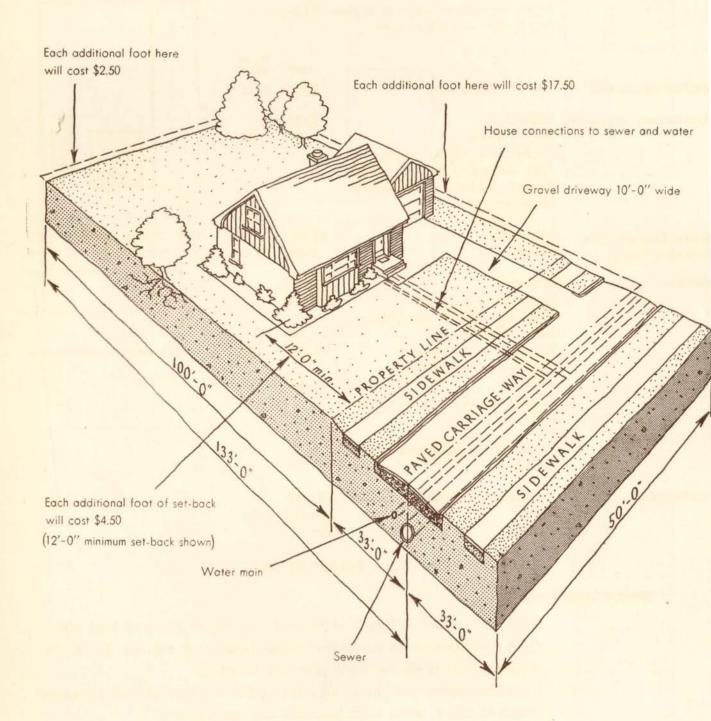


All the plans shown on this page readily lend themselves to adaptation as semi-detached house plans.

# Two-Storey and Semi-Detached



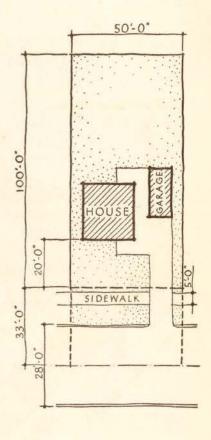
### COST ANALYSIS OF LOT IN RELATIONSHIP TO HOUSE AND SERVICES



### SUMMARY OF COSTS FOR A SINGLE-FAMILY DETACHED HOUSE

The following figures are based on a lot  $50' \times 100'$  as shown in the sketch. The prices used in the calculation on this page will not apply to all parts of Canada, but may be taken as a relative guide.

Undeveloped Land	Say \$1200 per acre	Cost \$250	% of Total 2.36
Preliminary Expenses	Legal Fees Survey Fees Architectural Fees (these will vary according to the service desired and have consequently been omitted)	\$125\ 75}	1.89
House Construction (Including Garage)	Materials Labour	\$5400\ 3600}	85.0
Services	Sidewalk Street paving & curb Main sewer, with manholes	\$67.50) 245.00	
	and catchbasins Watermain & hydrants Connection of house to	148.00 94.50	6.87
	sewer Connection of house to water-	92.50	
	Electricity & telephone not included		
Landscaping	Driveway (Gravel)	\$60.00)	



### . .

Driveway (Gravel)	\$60.00)
Paths	40.00 3.88
Garden	300.00

Total \$10,587.00 100%

### **Effect of Larger Lots on Cost**

Each foot added to length of lot will cost \$2.50 (Cost of land only). Each foot increase in set-back of house from road will cost \$4.50 (increased length of drains, water pipe and driveway).

Each foot added to width of lot will cost \$17.50 (Cost of land, increased length of sewer, water main, sidewalk and street paving).

## EFFECT OF VARIOUS PATTERNS OF LAYOUT ON

# The Single-Family House

×			lumber of lots	Dimensions (in feet) x y	Densities net gross	Linear feet Road Lane	per hous Sewer Main	se of: Water Main
y	GRID without	short grid	24	686 266	8.4 5.7		39.7	Acceptance and the
60,00	lanes	long grid	44	1216 266	8.4 5.9	32.2	33.7	33.7
×	GRID		24	404 204	0 4 5 2	37.8 27.4	10 5	10.5
у в в в в	with	short grid long grid	24 44	686 286 1216 286		32.6 27.0	9 20 20 20	A STATE OF THE STA
	lanes							
10 15 10 10 10 18	CUL-DE-SAC	short cul-de-sac	16	503 266	7.1 5.2		30.4	
y 0 28 8	without lanes	long cul-de-sac	30	853 266	7.8 5.8	31.4	27.9	32.3
XQ								
V 100 80 128 3	CUL-DE-SAC with	short cul-de-sac	30	513 286 863 286		<b>37.6</b> 40.1 <b>31.7</b> 33.1		
y 150 128 3	lanes	long cul-de-sac	30	003 200	7.6 3.3	31.7 33.1	20.2	33.0
X								
8	LOOP	short loop	29	532 459	7.3 5.2	38 0	37 6	39.4
у	without lanes	long loop	57	532 809	7.9 5.8		31.4	
	latics							
. 100,65.100, 28,								
9 3 1	LOOP		20	570 470	7016	40 0 25 0	20 0	10.0
у	with	short loop long loop	29 57	572 479 572 829		<b>40.0</b> 35.9 <b>32.7</b> 30.5		
100	lanes							
10, 100, 56, 100, 50, 52								
× // // // // // // // // // // // // //								
	LOOP WITH	short loop	19	532 459	6.5 3.3	59 0	58.4	61.2
y O	GREEN	long loop	33	532 809	7.1 3.3		54.8	
	without lanes							
ilq* 28* 258* 28* 119*		(C)   Let Let						
X / S S	LOOP WITH							
, y ( ) ( )	CENTRE	short loop	19 33	572 479 572 829		<b>59.5</b> 38.5 <b>55.5</b> 32.8		
	GREEN with lanes	long loop	33	314 049	7.1 3.1	33.3 34.8	33.1	30.1
100 100 to								

# DENSITIES & LENGTHS OF STREETS, SERVICES, ETC.

# The Semi-Detached House

	ODIO		Number of lots	Dimens (in fe		Dens net	ities gross	Line Road	ar feet p Lane	er hous Sewer Main	e of: Water Main
	GRID without	short grid	28	646	266	10.5	7.1	30.2	?	32.6	32.6
Solved 8 3 1 1 137 1	lanes	long grid	56	1236	266	10.5	7.4	25.6	)	26.8	26.8
v ×	GRID with	short grid	28		1401000000	The second second second	West of the second		22.1	TO CHARLES THE PARTY OF	
जिल हैं जिल	lanes	long grid	56	1236	286	10.5	6.9	26.0	21.6	27.2	27.2
y coot dies   8   total	CUL-DE-SAC without	short cul-de-sac	22	523	113/1/3/17/	WA TO SEE	22.00	29.6		23.0	
7800	lanes	long cul-de-sac	38	843	266	10.0	7.4	25.5	•	21.7	25.2
y 100 49 40 40 40 40 40 40 40 40 40 40 40 40 40	CUL-DE-SAC with	short cul-de-sac	22	533	Service Control	10 10 10 10 10 10	Official Street	125000000	29.6	27/0/25/07/195/01	
1000 0	lanes	long cul-de-sac	38	853	286	10.0	6.8	25.8	3 25.6	22.0	25.8
	LOOP										
y	without	short loop	36	532				30.0		30.3	
100 100 100 100	lanes	long loop	68	532	119	9.8	7.0	25.6	)	25.4	20.2
	LOOP										
y ( )	with	short loop	36	572					7 28.3		
100 to 100 to 100 to 100	lanes	long loop	68	572	789	9.7	0.0	20.2	2 24.4	26.0	26.8
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y O O	GREEN	short loop long loop	40	532				43.5		43.4	
+1000 25 258 258 258 258	without lanes	long toop									11.0
X	LOOP WITH	_)	0.4	550	100	0.5	4.0	44	20.0	45.0	40.0
y O S	CENTRE GREEN	short loop long loop	40	572 572					$\frac{30.0}{326.0}$		
	with lanes	long loop	10	312	109	7.3	7.0	10.0	20.0	10.0	11.0
410 1951 100° 28° 238 28° 100°											

# (W) W 150 STOREYS (W) 5 55 P P STOREYS-50 (1) (1) L11/2 55 0 E 55 BUNGALOW E (G) 55 E (C) DE 55' (0) (E) 55 0 (1) STOREYS 0 55' (1) 41 STOREYS 60 19 · 19' -- 28' -- 19' · 100

### GROUPING OF HOUSES

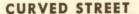
A project containing a number of identical houses is likely to be most economical. But this may not provide a sufficient variety of accommodation and the monotonous effect is objectionable. Rather than attempting to relieve the monotony by superficial variations to the facades of houses it is preferable to use true variations of plan to create individuality and give character to a group of houses.

If houses of different types are simply mixed at random along a street frontage the design of each individual house is least effective. The characteristic shapes and roof-pitches of bungalows, 1½-storey and 2-storey houses can however be used in combination to give interesting effects in architectural composition. Group composition therefore becomes the most important feature in the design of single-house projects.

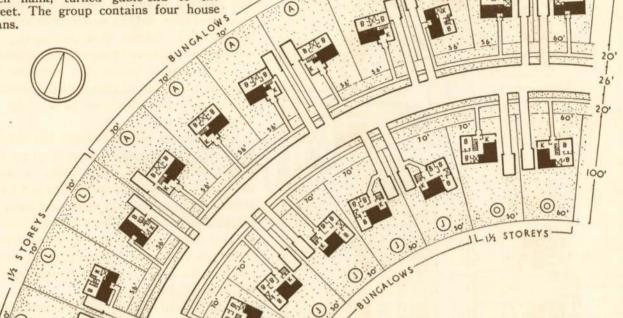
The accompanying plans illustrate some examples of housing groups. The house plans are selected from those shown on a previous page. Houses are shown in groups on a cul-de-sac, a curve, a straight street, a corner and an intersection. In each case bungalows, 1½-storey and 2-storey houses are shown in combination, the houses being placed so as to give coherence to the group. Each group is seen to enclose a space and to be visible as a single unit of design.

The correct siting of each house plan depends not only upon the shape of the house but also upon the orientation of the living room and the service entry. Requirements of sunlight may determine that the living room should face towards the street or towards the garden side. There are advantages in coupling the garage and service sides of adjoining houses. These requirements have been considered in the examples illustrated.

These plans of house groups do not show the scheme of tree-planting which should form an essential part of any composition. The landscape treatment should be designed to accentuate the shape and space-enclosure of each group of houses.



The flow of the curve is accentuated by setting back a group of bungalows on either side of the street. These groups are enclosed by a 1½-storey house on each flank, turned gable-end to the street. The group contains four house plans.



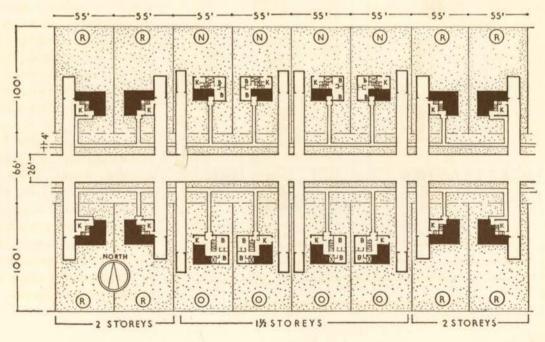
### STRAIGHT STREET

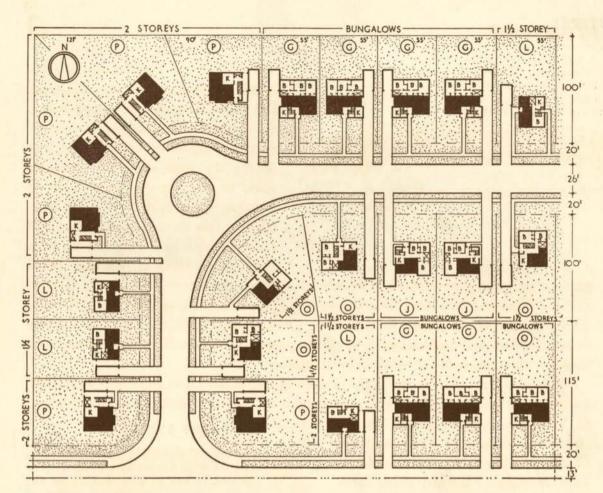
14 STOREYS

0

100

A group of eight 1½-storey houses is set back from the street and flanked by 2-storey houses to give solidity to the group. Though the general forms of matching houses on either side of the street are similar, plans are reversed to provide the best orientation. The group contains three house plans.



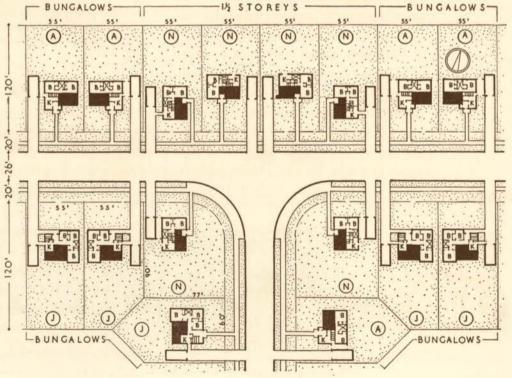


### STREET CORNER

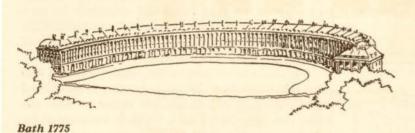
Houses on the corner are set back and raised to 2 storeys to give an enclosure to the turning circle. 1½-storey houses are used to carry the eye around the interior curve and the group is flanked by 1½-storey house gable-end to the street. The group contains five house plans.

### INTERSECTION

1½-storey houses are grouped at the intersection and flanked by two types of bungalow to give the required orientation. The siting of houses on the corner gives good traffic visibility. The group contains three house plans.



# Row Housing



Throughout the long history of city-building houses have been constructed in the form of Terraces or Rows. It is a form of housing which has the most distinguished antecedents. For during the 18th and 19th centuries some of the finest town-houses of London, Paris and New York were built in this form. In lesser towns of England and New England terraces have been used to enclose small

green squares with residences of delightful architectural style. In Ontario, Quebec and the Maritime provinces there are some pleasant early examples of Row Housing. This is an essentially urban form of design, imparting a civic character to a group of small dwellings, combining most of the amenities of the individual house with some of the compactness of apartment houses.

It is also true that in the early periods of industrial cities some of the poorest housing was built in the form of terraces and rows. The so-called "By-Law Housing"

of Victorian English cities demonstrated the danger of accepting minimum standards in the lay-out of such dwellings. Like any other form of design, row housing can be carried out either with architectural distinction or with depressing effect.

Though there are many early examples of row housing in Canada



little has been built in recent years. Interest has been revived, however, in the search for types of building that would be economical in construction, land coverage and maintenance costs. While the single house provides the most suitable conditions for family living it is recognized that it cannot easily be given a satisfactory character and dignity when built under mass-production conditions of economy. On the



other hand the apartment-house, however appropriate for large-scale building operations, is not a suitable place in which to raise a family. As a compromise, row housing overcomes both these difficulties. The excellent quality of domestic architecture that can be achieved in this form has been especially demonstrated in England where a large proportion of post-war housing has been of this type; in the United States there is also a new interest in the use of row housing.

Row housing provides two of the essential features of a family home—an individual front-door and some



Rows of single small dwellings are monotonous. Row Housing groups dwellings into finer buildings.

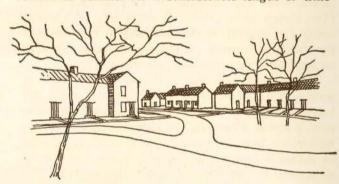
private garden space. Each unit in a row is essentially a private house. At the same time repetition of design is accepted as an essential feature of economical building. Within a single building containing six or eight dwellings the repetition of identical doors and windows gives architectural rhythm and scale, whereas the same number of identical small dwellings separated into single houses, are likely to be monotonous in effect. In a project of row housing a certain dignity is achieved because the buildings are larger elements in the composition.

The production of housing in Canada has been geared to the unit of the single house standing on its own lot. Methods of land-subdivision, construction practices and financing arrangements are largely based on this familiar form which fulfils the traditional objectives of home-ownership. It is argued that row housing does not offer the advantages of a single house in single ownership, a property that can be produced, occupied and sold separately. It certainly requires a different form of land subdivision, a larger unit of investment in construction and a continuing responsibility for rental management. But on account of its suitability for family living, it is to be regarded as a most useful addition to the housing accommodation of a Canadian city; particularly because it is the form of rental housing which can most easily be blended into areas of single family houses.

Row housing offers very great varieties of design, depending upon the number of dwellings combined into a row and the number of rows arranged in a group. It is found that a row of four, six or eight dwellings makes a building of pleasant proportions; unless there is a break in levels or frontage a longer building is monotonous and is awkward in the provision of rear access. However satisfactory the design of a single row house building may be, a straight line

repetition of such buildings is most unsatisfactory. Nor can the monotony of such a street alignment be effectively relieved by minor variations of colour and design. There are, however, many ways of grouping row housing in relationship with streets and open spaces so as to give individual character to each group; in this respect row housing offers opportunities for interesting and varied development which cannot be achieved in developments of small single houses.

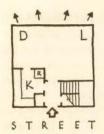
The character of row housing design depends also upon the extent to which each dwelling is considered as an individual unit on its own lot or whether the whole row is regarded as a building surrounded by common open space. Or there may be a compromise by which each dwelling is provided with a small private outdoor space while the majority of surrounding open space is accessible to all. The most desirable arrangement will depend upon the type of householder for whom the housing is intended and upon local experience. In metropolitan areas where tenants are accustomed to apartment-house living and tenancies are usually short-term, the amount of private outdoor space may be reduced to a minimum. In smaller communities and where families are likely to remain as tenants for a considerable length of time



Site Planning provides landscaped open spaces between groups of Row Housing.

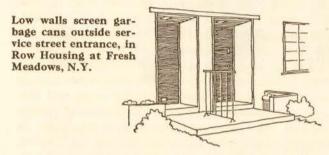
it may be assumed that tenants will be able to maintain a garden and so require a lot-space like that associated with a single house.

Some of the previous ill-repute of row housing arose from efforts to squeeze each dwelling into a narrow frontage, leading to a dark interior without through ventilation. In contemporary versions of row housing the dwelling plans provide a room arrangement and general proportions similar to those commonly used for small single houses. With a building not more than 30 feet deep (preferably 24 feet) and a wide aspect to the living-room plenty of light and air may be provided. It is necessary, of course, that the intervening walls provide sound insulation, particularly against impact noises.



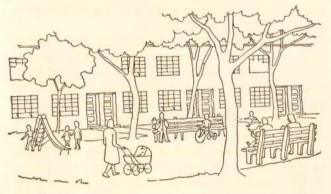
Kitchen is near to service street entrance. Living Room faces onto garden and view.

In order to preserve the privacy of the space in rear of each dwelling in a row it is most satisfactory to regard the street entry as both front door and service entrance. For this reason the kitchen is best placed on the street side of the house with direct



access to the door for delivery and garbage removal. (The design must provide for screening of garbage cans). The rear side of the dwelling may then be used for a wide frontage of the living room with a door to an outdoor terrace and recreation area.

The special advantages of row housing depend upon a skilful planning of the site so as to make the best use of open spaces and so as to provide convenient service access. When buildings are arranged in groups withdrawn from the main traffic street it is possible to obtain a pleasant degree of privacy and also to economize in the costs of street construction. The most successful contemporary examples have been constructed on comparatively large sites where the planner has had space to develop such group arrange-

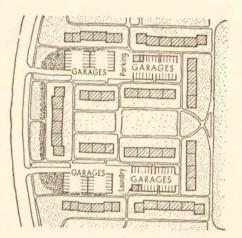


Children's play areas in open spaces separated from street, serving group of Row Housing families.

ments rather than give row housing a frontage on to traffic streets. The success of these plans has depended very much on the completion of landscape features and surface treatments so as to define the circulation routes, parking areas, drying yards, play areas and private spaces.

The need for careful planning and landscape treatment of row housing sites imposes on developers a task which does not arise to the same extent either in single house or apartment house developments. It is expected that the occupants of single houses will each landscape their lots and streets are the responsibility of the municipality. Apartment houses are sometimes provided with parking and garage space but it is commonly (and too readily) assumed that recreation space will be provided by the municipality. On a row housing site most of the landscape treatment has to be carried out and maintained by the developer and it is likely that the construction and maintenance of access driveways will also be his responsibility. Not only must the initial cost of these features be considered but also their subsequent care must be financed and the co-operation of the tenants be secured.

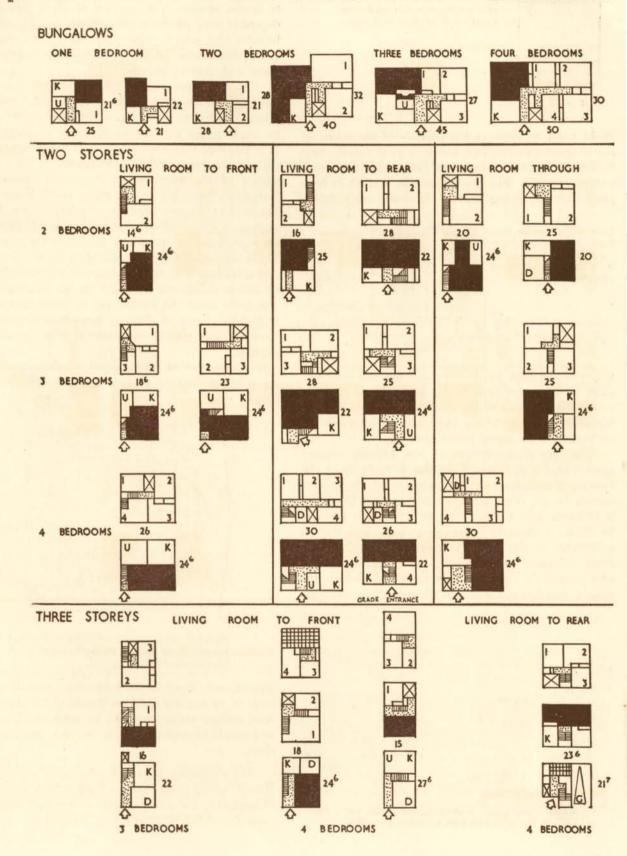
The provision of garages and off-street parking is an essential feature of row housing. This is most



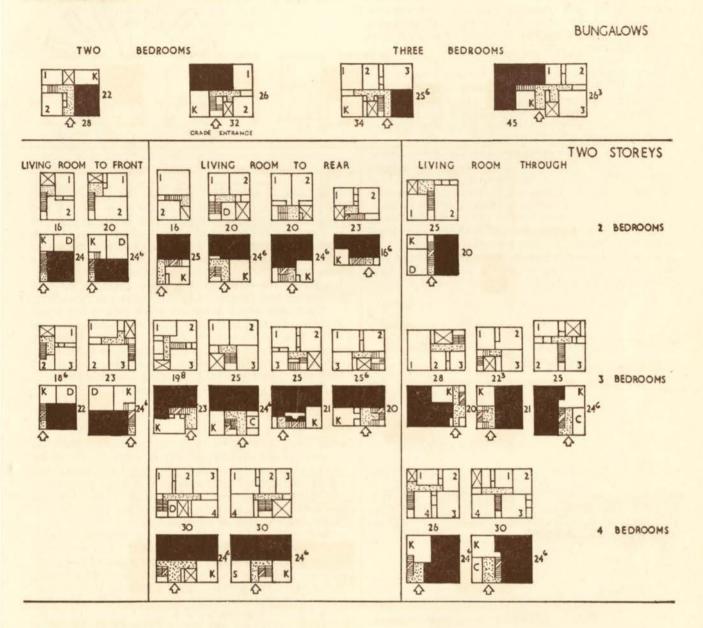
Parking areas separated from street and accessible to groups of Row Housing, at Baldwin Hills Village, Cal.

conveniently done in the form of compounds on the interior or service des of building groups. These hard-surface areas may also be used as play spaces and should therefore be separated from traffic circulation.

The following pages provide some examples of Row Housing plans, followed by a brief analysis of Orientation, the arrangement of Services and some examples of Site Planning.



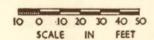
#### with basements



### **Contemporary Row House Plans**

The fifty plans illustrated are representative of both British and American Row Housing, both basement-less (left page) and with basements (right page). They show various types, classified according to the number of bedrooms and according to the orientation of living room.

The plans are diagrammatic to show relationship of room spaces. Living areas are blacked in, bathrooms, etc., are marked with a cross, utility rooms with a U and access halls are stippled.



#### ORIENTATION

A dwelling in Row Housing has only two aspects, front and back. Orientation to sunlight is therefore a more critical factor than in the siting of single houses

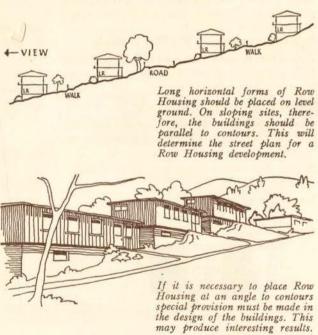
which may obtain light on all four sides.

In a small project the orientation of row housing is likely to be determined by the existing form of land subdivision and street pattern. In a larger project, however, it may be possible to establish the most desirable orientation by evaluating several factors, particularly sunlight, slope of the land, access to street and open spaces, views and winds.

There are diverse opinions as to the ideal orientation to sunlight, depending upon personal preferences and upon the relative values of sunlight and shade in different climates. There are, however, certain conditions which should preferably be avoided in Canada. If possible row housing should not be sited so as to give an approximately North-South or East-West

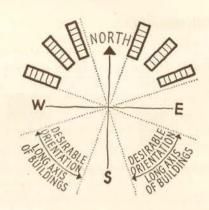
aspect to dwellings, for the following reasons.

In a North-South row building all dwellings face East and West and consequently no direct sunlight enters rooms throughout the greater part of the day.



During the latter part of the day the sun will strike the West side at a low angle and, throughout a great part of the year, make it necessary to screen windows. On the other hand an East-West row building will give satisfactory sunlight on the south side of each dwelling but there will be no direct sunlight to any rooms on the north side. Furthermore the continuous shade on the north-side walls and ground cause an inconvenient accumulation of snow and ice. These considerations suggest that the most desirable orientation is obtained when the long axis of row housing lies at an oblique angle to the North-South axis.

Buildings on sloping ground are most economically sited parallel to the contours so as to maintain horizontal footings and streets. A sloping site offers an



invaluable opportunity to break the uniformity of a large number of buildings of the same height and length; even quite minor changes of level are effective in accenting the layout of a group of buildings, and in introducing variety of setting and landscape treatment. Though more expensive to construct there have been some interesting experiments in siting row housing across the contours of a slope, giving a stepped formation and greater individuality to each dwelling.

On a site which possesses some interesting topographical feature such as a grove of trees or an open view, this may prove to be the primary factor in determining orientation. Such features are sufficiently rare in the residential areas of Canadian cities and they may add a quality to housing preferable even to sunlight and some other conveniences.

#### DENSITY

Row Housing may be preferred to single houses on account of the greater number of units that may be built on a given area of land. This may be an important factor where land costs represent a large proportion of the costs of housing. A density of 10-12 dwellings per acre may be regarded as a normal gross density (including the area of streets).

Row housing in British public housing estates conforms with the customary density of 12 dwellings to the acre. In Canada a similar grouping of buildings requires greater street area to carry more automobile traffic and a comparable figure would be 10 dwellings to the acre. A 66 ft. street allowance with 12 ft. setback for building line gives a total distance of 90 ft. between buildings; the space between buildings in

British practice is usually about 75 ft.

In some United States cities densities as high as 20 and even 30 dwellings per net acre have been obtained where row housing has been built on highvalue land. This can be achieved where row housing is compactly grouped without direct street access to each dwelling. At such high density it is questionable whether row housing is to be preferred to higher buildings with less land coverage.

Desirable net densities of building areas must be considered in relationship with adjoining open spaces. It is possible to concentrate buildings at high density with consequent economies in street construction provided that there is access to adjoining recreation areas and a reasonable neighbourhood density.

### Scheme "A"

16 houses

\$2,585

\$1,884

Gross Density: 11.85 dwellings per acre Net Density: 14.45 dwellings per acre

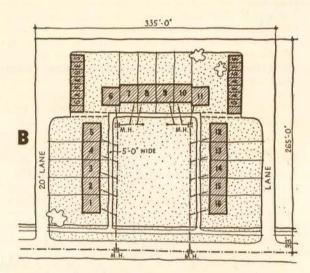
Land: 1.35 acres at \$1200 per acre \$1,670 Services:

Road paving (including curb): 2" asphaltic concrete on 6" compacted gravel base. Cost of one side of road only \$1,950

Sidewalk: concrete 5'0" wide, 4" thick \$ 550 Sewer and water main (laid in same trench). Half of cost because property owners on opposite side of road will share \$2,035

Connecting services to houses

Total \$8,790 Cost per house for land and services: \$550



#### Scheme "C" 16 houses Gross Density: 10.20 dwellings per acre Net Density: 14.4 dwellings per acre

Land: 1.57 acres at \$1200 per acre

Services: Road paving (including curb): 2" asphaltic concrete on 6" compacted gravel base. Cost of one side only \$2,000

Sidewalk: concrete 5'0" wide, 4" thick \$ 550 Footwalks: 2" bituminous penetration on 6" compacted gravel base 780

Sewer and water main (laid in same trench). Half of cost, because property owners on opposite side of road will share \$2,525 Sewer and water branches (laid in

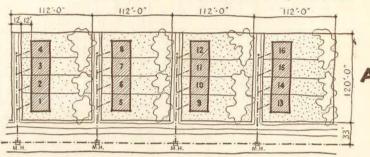
same trench) \$2,400

Connecting services to houses \$1,053 Total \$11,192

Cost per house for land and services: \$ 700

### COMPARISON OF COSTS

On this page the three basic forms of layout for row houses are compared, with an analysis of the cost of services. The figures are based on costs prevailing in the Ottawa Area in September, 1952.



Scheme "B" 16 houses Gross Density: 7.00 dwellings per acre

Net Density: 16.7 dwellings per acre Land: 2.29 acres at \$1200 per acre \$2,748 Road paving (including curb): 2" asphaltic

concrete on 6" compacted gravel base. Cost of one side of road only \$1,500 Sidewalk: concrete 5'0" wide, 4" thick 375 Footwalk around Green: 2" bituminous penetration on 6" compacted gravel base \$ 316 \$1,000

Lane: 6" consolidated gravel Top soil and sodding for Green \$2,137 Sewer and water main (laid in same trench).

Half of cost, because property owners on \$2,279 opposite side of road will share Sewer and water branches (laid in same

trench) \$2,638 Connecting services to houses

\$1,243 Total \$14,236

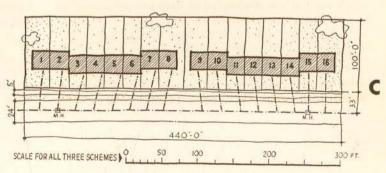
Cost per house for land and services: \$ 890 Note: Although the "Green" is an integral part of the design of Scheme "B", it represents public open space which should also be provided in conjunction with Schemes "A" and "C", although outside the actual limits of these layouts.

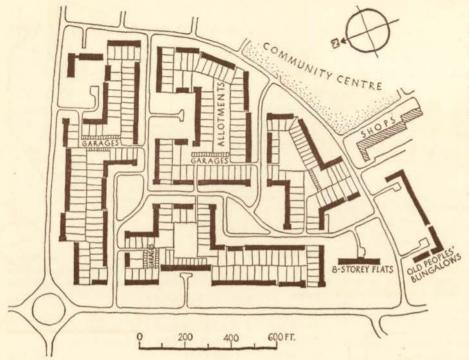
In order to achieve a more accurate basis of comparison, the cost of the "Green" can be deducted as

Land: .47 acres at \$1200 per acre \$ 564 Topsoil and sodding \$2,137 \$2,701

Total Revised cost per house for land and services =  $\frac{14,236-2,701}{1}$ 

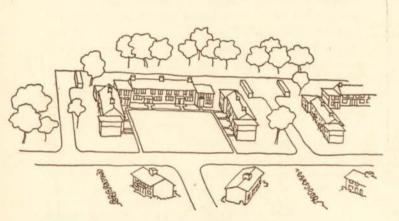
16





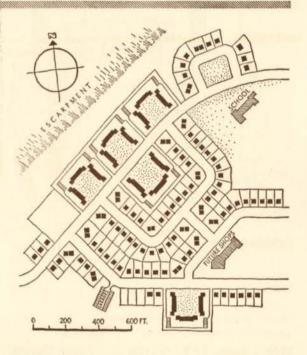
### From British HOUSING MANUAL 1949

Site plan suggesting desirable method of using standard building types to achieve variety of grouping and spaces.

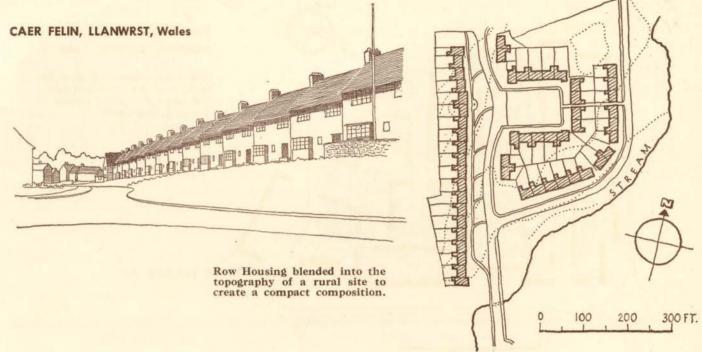


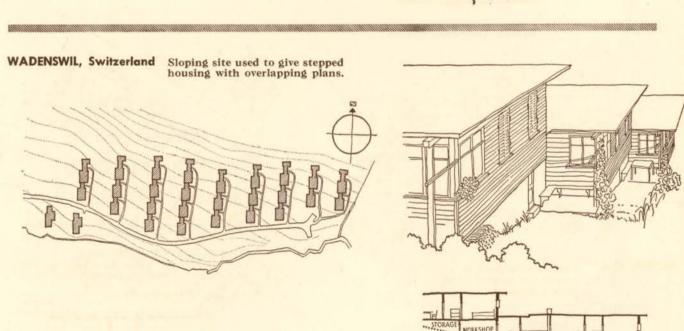
PICTON, Ont. Row Housing used in Canadian project for housing families of Army personnel.

Example from the HOUSING MANUAL published by the British Ministry of Health, 1949, representing about one third of a residential neighbourhood of a satellite town planned in accordance with standards advocated in the Manual. The area contains 2-storey row housing, two blocks of 3-storey row housing, one 3-storey and one 8-storey apartment block. Buildings are grouped around greens with space in rear for allotment gardens, with some garages. The area is surrounded by a circulation street and served by access streets, giving 22 linear feet of road per unit.



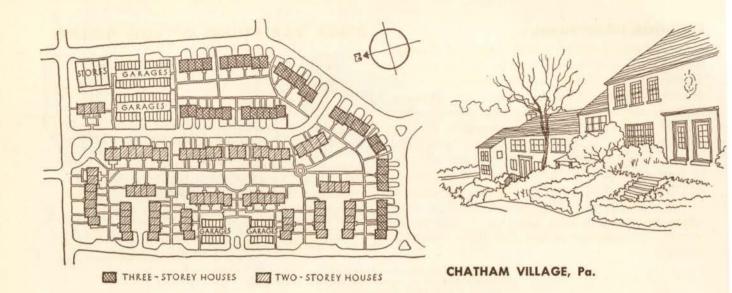
Housing Project, PICTON, Ontario, constructed in 1950 for Department of National Defence to house families of Army personnel. This is one of the few examples of row housing recently built in Canada, used here in conjunction with single-family houses to give diversity of accommodation. The row housing has been arranged in standardized groups located so as to close street vistas. Garages are provided for each row housing group.

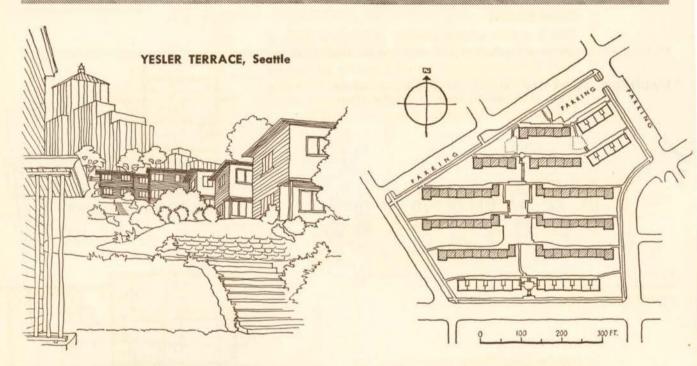




Public Housing at LLANWRST, Wales (Architect—S. Colwyn Foulkes) awarded the Ministry of Health medal for Welsh housing, 1950. What might be regarded as the awkward topography of the site has been used here to create a small project of distinctive character. The 52 dwellings are carefully composed into the landscape of a valley. Of particular interest is the shape and broken frontage of the long row of 20 houses and its relationship with the small quadrangle enclosed by row housing.

GWAD HOUSES, Wadenswil, Switzerland, a housing project of 3- and 4-bedroom houses for families of low income. A steep site has been used to provide an ingenious variation of row housing. Each dwelling is at one floor level, the living and sleeping area of one house being above the kitchen, laundry and basement of the adjoining house. Each dwelling is entered at ground level on the East side and has a private outdoor terrace on the West side.





CHATHAM VILLAGE, Pittsburgh (Clarence Stein and Henry Wright, Site Planners and Consultant Architects), was built in 1933, four years after Radburn and three years before Greenbelt. It thus represents a midway stage in the evolutionary process for which Stein and Wright have been largely responsible. Houses face upon the inner greens with their backs to access streets. Some garages are in compounds and small private gardens are provided. Of the 45-acre wooded hillside site, 16 acres are used for housing, 4 acres for recreation and 25 acres are left in woodland.

YESLER TERRACE, Seattle (Architects—J. L. Holmes, J. T. Jacobsen, G. W. Stoddard, W. Aitken, W. J. Bain), is a low-rental public housing project administered by the Seattle Housing Authority. It was built in 1941 on the site of a central slum area and houses 868 low-income families. The area illustrated here houses 117 households. The site slopes down from North to South. In addition to 2-storey row housing there are 1-storey dwellings suitable for old people. In the West Coast climate the private gardens provide a luxuriant setting to the project.

### Three-Storey Row Houses

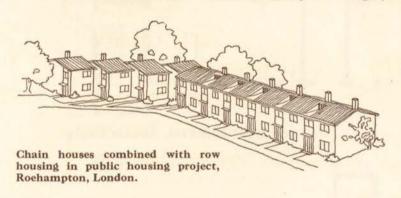
On urban sites requiring a high density of development 3-storey row housing may be used in place of 2-storey housing. Individual house frontages may be as little as 20 feet. While this form of housing is not currently used in North America (plans illustrated on page 24 are British) it may be preferable to 3-storey walk-up apartments of similar density but lacking the privacy of individual houses. 3-Storey houses may also be used where it is desirable to incorporate garages into buildings rather than group them in compounds. In such high-density developments there is some advantage in placing living rooms on the floor above ground level. (Illustration based on British Housing Manual).

### OTHER VARIATIONS OF ROW HOUSES



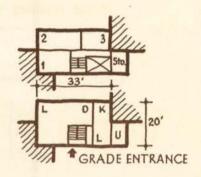
### Chain Houses

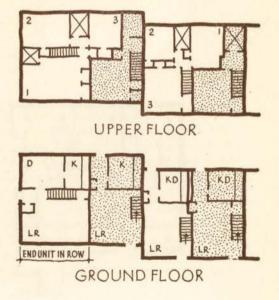
This is a form of row housing in which a series of houses are attached but each one set back from the next. This arrangement provides greater privacy for each dwelling and is particularly adaptable to sloping sites. (Plan is of housing at Swarthmore College, Pennsylvania—Architects Bishop and Wright).



### Interlocking Plans

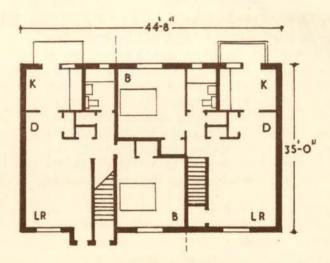
In order to obtain variations of bedroom accommodation in row housing it may be convenient for adjoining units to overlap one another on the upper floor. The disadvantage of this arrangement is that each dwelling is not separated completely by vertical party walls. This may not comply with fire security regulations and there is also less insulation against noise between dwellings. It does, however, provide a greater flexibility of planning. (Plan is of housing at Fresh Meadows, New York—Architects Voorhees, Walker, Foley and Smith.)



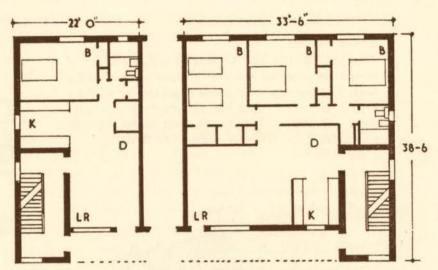


### **DUPLEX DESIGN**

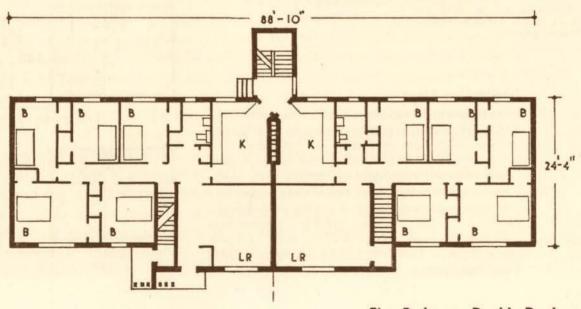
Examples of duplexes are illustrated here since they provide a form of building which is similar in appearance to 2-storey row housing and may be combined in grouped arrangements. Duplexes may be planned either with a single entry to serve upper and lower units or, for greater privacy, each unit may have a separate entry. As compared with row housing, there are some advantages in having all rooms of each dwelling on the same floor level and so giving a greater sense of space; on the other hand it is more difficult to define the exterior open space available to the occupants of each unit.



One Bedroom, Double Duplex



One and Three Bedroom, Double Duplex



Five Bedroom, Double Duplex

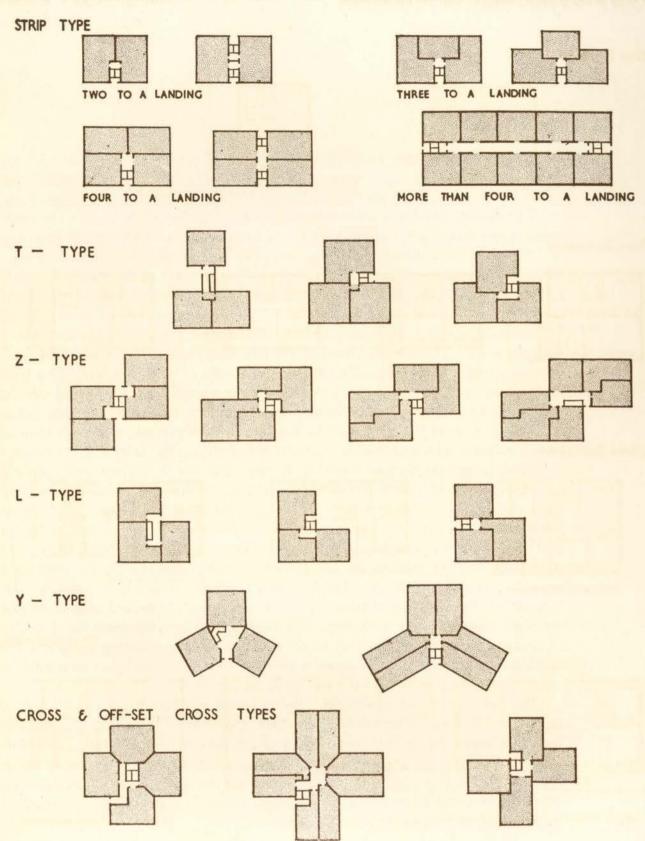
The form of building popularly known as "Garden Apartments" is an attempt to satisfy the needs of family living where single houses and row housing are not economic. Housing projects of this kind usually consist of a number of comparatively small three-floor buildings attached and grouped together so as to give the most direct access from each dwelling unit to the open space in which the buildings are set. The fewer the number of dwellings served by each ground-floor access and each stairway the greater is the privacy and domestic character of this housing. It is a form of building to be distinguished from the large apartment house with internal corridors serving a number of units, a condition not so appropriate for family living.

The plans of such individual apartment buildings may be classified in accordance with the system which is illustrated on the following pages. The simplest and most domestic form of walk-up building has only two units at each floor level. This type of simple rectangular plan may be extended to form a strip of building and may be elaborated to contain three or four or more units at each stair landing. Other types of plan are in the form of an L, T, Z or X. Some prototypes of each form of plan are illustrated together with examples of site arrangements by which a number of buildings can be grouped together to form projects of various compositions.

The varieties of plan are distinguished by the manner in which the dwelling units at each floor level stem from the stairway which forms the spinal column of the building. The most economical forms of plan that have been developed in Britain and the United States depend upon a single stairway to each building. The types of plan available for Canadian use are, however, greatly restricted by the need for a secondary staircase within the building; in a northern climate it may not be considered safe to rely upon outside staircases which may be coated with snow and ice when required in an emergency. The plans shown here illustrate the difficulty of devising varieties of plan that would satisfy Canadian building codes and the consequent tendency to rely upon the simplest form of "strip" plan in which the secondary internal staircase can most easily be provided.

The development of apartment-house planning has been greatly restricted by the normal forms of land subdivision; the proportions of individual lots suitable for single houses do not lend themselves to other uses. Proper orientation and open aspect for apartment dwellings can only be obtained where there is sufficient space on which to compose a group of buildings. In such cases the architectural effect can be obtained from the simple masses of building groups and tree planting rather than from expensive embellishments.

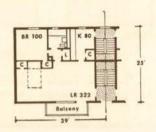
# ACCESS VARIATIONS OF THE SIX BASIC WALK-UP BUILDING TYPES

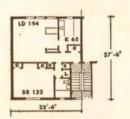


# Strip Type Plans

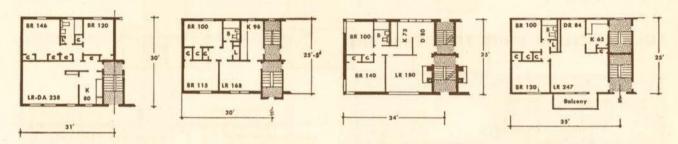
## TWO DWELLING UNITS TO A LANDING

## One Bedroom

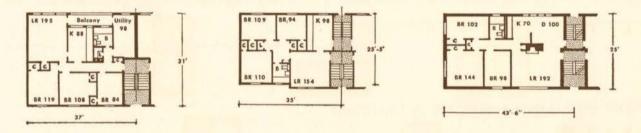




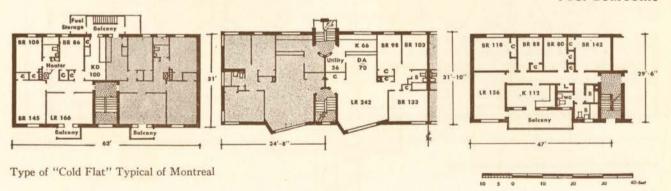
## **Two Bedrooms**



## **Three Bedrooms**

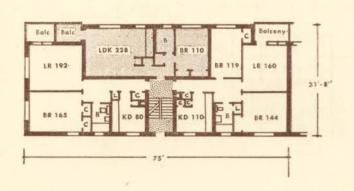


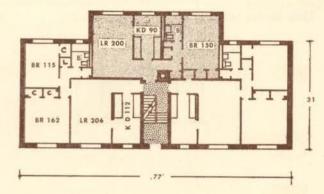
## Four Bedrooms



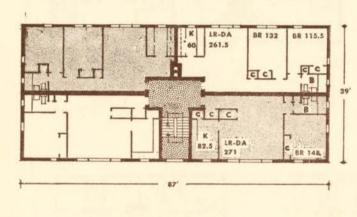
# Strip Type Plans

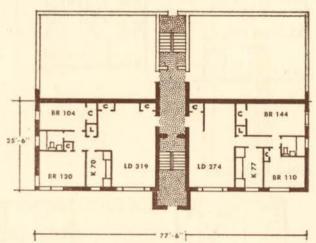
## THREE DWELLING UNITS TO A LANDING



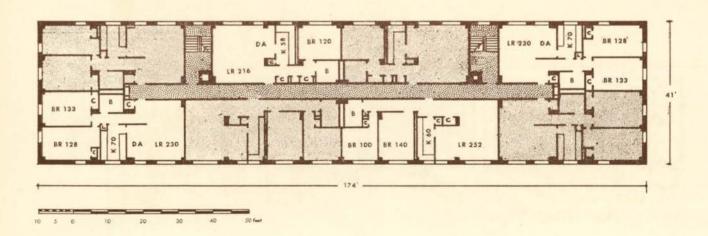


## FOUR DWELLING UNITS TO A LANDING



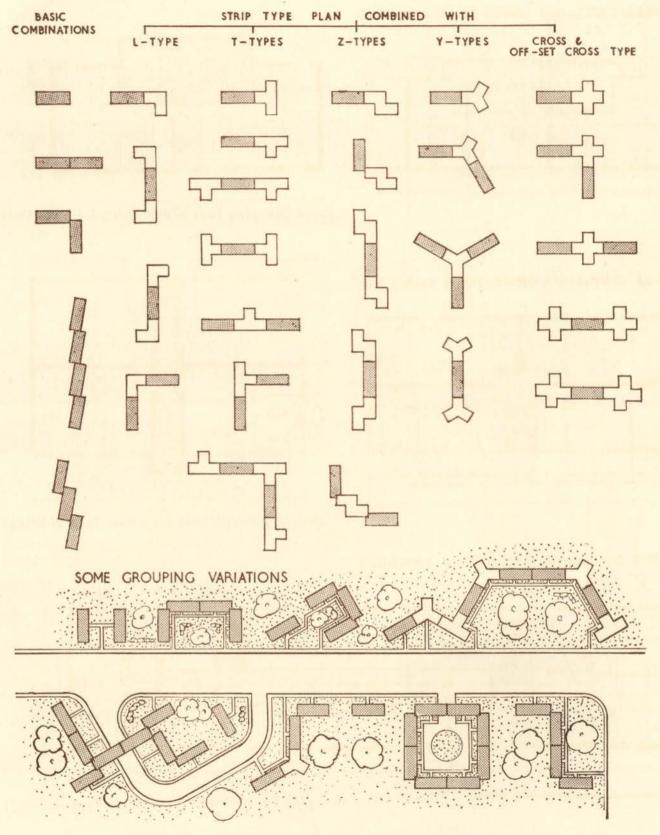


## EIGHT DWELLING UNITS TO A LANDING

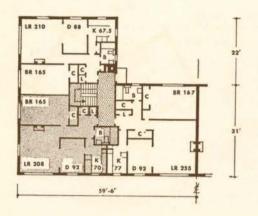


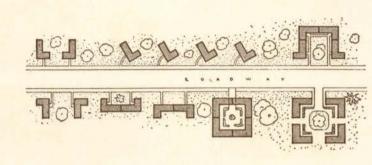
36

## GROUPING OF STRIP TYPE PLAN BUILDINGS



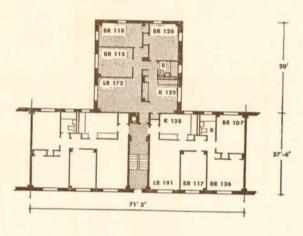
# L - Plan Type

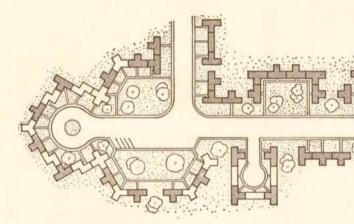




Some Grouping Possibilities Using L Shapes Only

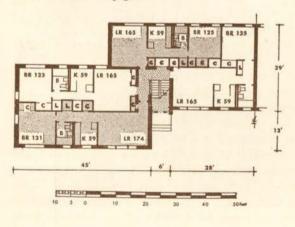
# T Plan Type

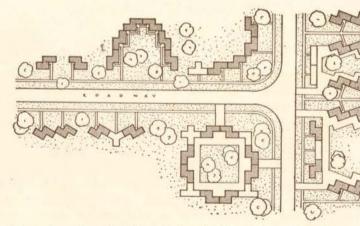




Grouping Possibilities for T Plan Type Buildings

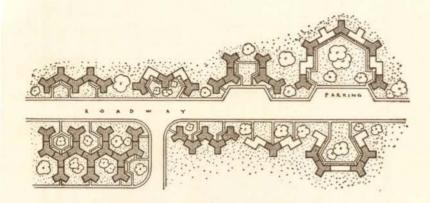
# Z Plan Type



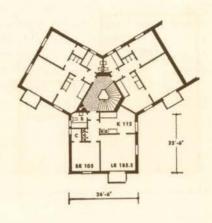


Grouping Possibilities Using Z Plan Type Buildings

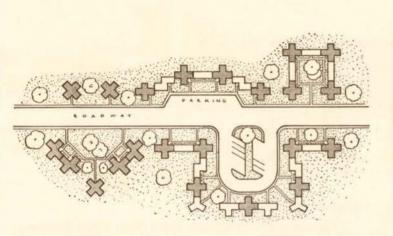
## Y Plan Type



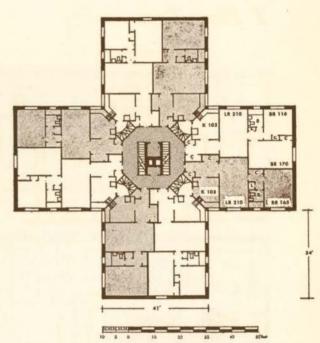
Some Grouping Variations Using Y Plan Type Buildings



Cross Plan Type



Some Grouping Variations Using Cross Plan Type Buildings



The prototype plans illustrated above are limited to simple "walk-up" varieties, three floors in height. Higher buildings require elevator service and, to justify the cost of this installation, more units must usually be provided at each floor level. The plans of such buildings are more complex but also fall into the basic classification of "strip", L, T, Z or X forms.

The greater the number of units there are to each floor the less possible it is to provide cross-ventilation for each unit. Also the area of internal corridor space must be increased proportionately and there is generally a decline in the privacy of each dwelling.

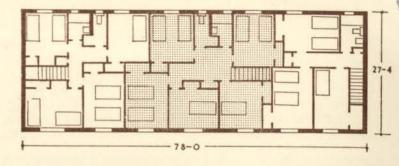
In projects of three-storey buildings the maximum

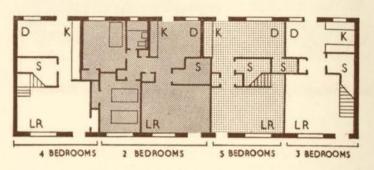
desirable density is 50 dwellings to the acre and a land coverage of 30 per cent. A reasonable standard of density is between 15 and 30 dwellings per acre and a land coverage from 20 to 30 per cent.

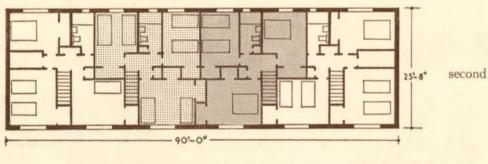
High-rise buildings are justified where densities must be increased beyond reasonable limits for three-floor buildings and it is necessary to release a proportionate amount of open space both for recreation and parking purposes. It will then be desirable to reserve upper-floor units for households without children. If this cannot be done it will at least be necessary to provide balconies for families so far removed from ground-level open space.

## TWO and THREE FLOOR HYBRIDS

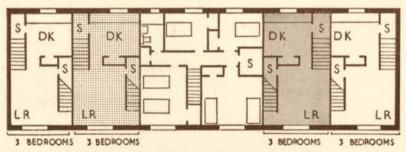
These buildings are a combination of row housing and garden apartments. Great variety in the number of bedrooms is provided by an ingenious interlocking of units. There is also a relation between the size of living space and the number of bedrooms.



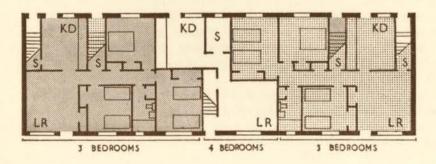




second floor



first floor



ground floor

Plans for the Housing Authority of the City of Baltimore. Architect A. S. Cochran

## THE COMMUNITY CENTRE IDEA

During the war years, people in almost every community experienced a dislocation of family life. There was a widespread desire for a greater social bond and for the preservation of our democratic institutions within the community. At a time when our freedoms were being challenged, the individual tended to identify himself more with the cultural life and traditions of the community. Both in the services and in war industry new communities were created which owed their existence to the state of national emergency. The population of these new communities experienced a continual change, in which the tempo of social life quickened considerably, and society was always mindful of its transient members. It would be unfair to say that an "eat, drink and be merry" notion of recreation prevailed, yet this school had its adherents. There were many away from home who wished they were back, and many at home who found it wasn't the same familiar place. There were many in crowded cities living where true neighbourhoods are long since extinct, and many where neighbourhoods existed, but not for them. There are those who point to these years at a time of great loneliness and frustration in our social history, but perhaps the reverse was more true. This was in fact a period of unprecedented friendliness from coast to coast. More extroverted Canadians reached maturity in these years than in any other of the same duration. During these war years, the Community Centre idea won very great popular support; communities all over Canada made plans for buildings which would proclaim their identity and serve their citizens.

As an assistance to communities in Ontario wishing to erect Community Centres, The Community Centres Act was passed on 1 April, 1949, under the sponsorship of the Department of Agriculture. The Act defines the Community Centre as meaning "community hall, athletic field, skating arena, outdoor skating rink, indoor or outdoor swimming pool." A cash grant not exceeding \$5,000 may be obtained by a municipality erecting a Community Centre building as defined above, and if a combined Skating Arena and Community Hall is erected, a grant not exceeding \$10,000 may be secured. While the Act does not specify other recognized forms of outdoors recreation, it is believed that the term 'athletic field' does actually include a wide variety of outdoor activities not necessarily athletic. The legislation quite wisely excludes organizations from benefits of the Act, so that all initiative will remain with the elected municipal councils and thus exist on a community level.

Grants paid under the Community Centres Act up to the date of this writing, have subscribed to the construction of the following types of Community Centres in Ontario:

79 Community Halls

91 Skating Arenas

40 Arenas and Halls combined

90 Athletic Fields

19 Outdoor Skating Rinks

4 Swimming Pools

The Community Centres Act is a commendable one, and it exists to provide assistance to that municipality seeking to build a Community Centre of its own choice. It is curious to note, however, that of all building types purporting to be Community Centres, the skating arena tops the list in terms of capital expenditure. It would be safe to say that more public money has been invested in skating arenas than in all other classifications combined. The predominance of one building type devoted to the support of one form of athletics is indeed a tribute to the adherents of organized hockey. On the part of aspirants, participants, spectators and well-wishers, ice hockey is without a doubt the most absorbing form of recreation we have, as evidenced by the millions of dollars of municipal construction in Canada devoted to its keep. One cannot refrain from feeling that the great Community Centre idea once started on the road to fulfilment, but somehow fell among athletes, and got sat on by a multitude of spectators. In truth the skating, or hockey arena, as we now know it, is no more a Community Centre than is a hot-rod race-track. In the same way, a parish gymnasium is not to be confused with a church; the gymnasium is merely a valuable part of congregational activity centering upon the church. The hockey arena has to often become the focal centre of a community, rather than a valuable part of an independent community life.

The Community Centre if properly defined, could be called a building where neighbours can come together on an equal footing to enjoy social, recreational and educational activities on the basis of their common needs and interests as citizens in the same locality. The thing that is most often lacking is the existence of an effective sense of community, without which no expression of community ideals can be realized in the form of a Community Centre in the proper meaning of the term. At the same time it is not to be assumed that everyone desires or can enjoy Community Centre life. Our neighbourhoods circumscribe the lives of those who live there to a lesser degree than they

(Continued on page 267)

## CHARACTERISTICS OF POST-WAR CITY BUILDING IN THE NETHERLANDS

A FOREIGN VISITOR who wants to see the present trend in our city building cannot expect, even after five war years, that everything will be radically changed.

The natural conditions which have always put their stamp on our city construction have remained the same. A large part of our country, which is at the same time the most densely populated area, consists of flat "polders" with a square structure which is traceable in both old and new sections and often marks the appearance of an entire city.

The park-like lay-out of the English residential area is foreign to this type of landscape although something similar can be found in the cities and towns in the more sloping eastern and southern parts of the country.

The low level of the land around our major cities demands special measures before city extension is possible; de-polderization, artificial raising of surface levels, construction of streets and drainage. This has a tendency to reduce uncontrolled construction and public authorities automatically take a leading part in the growth of the community. This was a favourable condition for orderly growth.

The high birth rate and the initial migration from land to cities are raising the great density of population in the Western part of The Netherlands still further. This makes the greatest economy in the use of the land necessary. A high concentration of buildings with little green and open areas is the result. But much is made up for by a careful lay-out, orderliness, and clean construction and by municipal care of parks.

City planning had begun to increase its hold on develop-



New Housing at Rotterdam J. Bakema, Architect

ment in the years immediately following the first World War. Area plans soon became the rule. Following the convincing example of Amsterdam's general planning for an entire city, going into details as well as into the main outlines, became generally accepted in the 1930's.

The concept of the suburban garden city had become known and was applied, for instance in Amsterdam and Rotterdam but did not develop as much as in other countries. The one family house gained the upper hand again, even in Amsterdam where apartment buildings usually in four horizontal layers had been the rule since 1870.

In the last years before the second World War we see the first traces of the development which is now known as the self-contained district. The aim was for greater differentiation of the dwellings in the district according to size and type and for a systematic development for each section of public services, schools, shopping areas, sports and playgrounds, etc. In a few places specialized dwellings appear such as special houses for old people, and the many storied apartment buildings with service.

The blocks which had formerly been closed on all four sides were increasingly opened up. Sometimes this was done by leaving the short sides open, sometimes by building in strips rather than in blocks. The green which had formerly been completely concealed now became more visible and this tended to change the entire aspect of the district.

In the 1930's the expectation was that in a fairly near future the population would become stationary and this influenced planning. The result was a drastic reduction of the extension plans and the reservation of the rural areas adjacent to the cities for strictly rural purposes.

The greatest impact of the war on our city planning has been that the interference of planning with construction has had to be largely redirected towards reconstruction. Large scale work in built-up centers had formerly been exceptional and incidental. Now it became necessary to make large scale plans and this often had to be done in a very short time because it was considered essential to keep the plans ahead of the actual reconstruction.

The character of the destroyed sections varied greatly. In Rotterdam for instance the entire city of a large metropolis had been rubbed out and the city planner had to imagine in detail what would be demanded of the new center with its public buildings, offices, shops, and entertainments.

In the Hague extensive but somewhat absolescent residential areas had been ravaged and the possibility was opened up to reconstruct these along modern lines and to use this for a certain de-centralization of an inner city.

In Middleburg the historic center of a medium sized provincial city had been hit and all historical and sentimental considerations had to be given priority over other factors.

In a few cases such as the villages of Empel and Petten an entire village which had been badly damaged could be moved and reconstructed on a more suitable site.

In the great majority of cases, however, the damage had been limited and plans could therefore be made for limited improvements only.

Often the city planners' task was apparently simple because much had been cleared away and because special reconstruction legislation had provided quick and easy expropriation. But difficulties were often caused by the unpredictable pattern of the destruction and by the wishes of the interested parties who wanted to rebuild all that had been lost. Often reminiscences of that which had gone molded the wishes of the authorities and of the public.

One of the peculiarities of this planning has been the absence of proper research for which often time has not been available. In general the plans resemble somewhat the large city projects of other periods. They often went into great detail and could afford to do so because completion was planned over short periods. This is not changed by the fact that in practice these periods have often turned out to be longer than anticipated.

In the meantime the acute shortage of dwelling places forces the pace of housing construction. In many cases the pre-war plans could not be used without important alterations; concepts and material circumstances had altered and often necessitated revisions in plans that were only a few years old.

In the first place there was the necessity to start exclusively with simple working class dwellings. The plans often included a considerable amount of middle class construction which had to be deleted for the time being.

A second factor was the necessity to plan to a large extent for uniform, repetitious construction which often fitted ill with the accepted extension plans. Furthermore, agricultural interests began to object increasingly to the use of valuable land for city extensions. The scarcity of the land as well as financial consideration often forced great thriftiness in the use of land and this has repeatedly caused a change in existing plans. The density of construction was increased largely by substituting apartment buildings for single family units.

Before the war apartment buildings had been common only in the largest cities and a few old fortress towns. Their apparition is one of the most striking phenomena in post-war construction in The Netherlands.

Industrialization which affects many medium size cities also plays an important part in this connection.

Yet there is recognition of the fact that too much construction of apartment buildings as a result of our present impoverishment will in the long run cause the construction density to become excessive and that this will reduce the value of the new built-up residential areas. There is still no consensus of opinion as to the proper relation between single unit construction and apartment buildings. There is no doubt, however, that in typical municipal areas the apartment building deserves its proper place.

The tendency to diversification has become stronger under the influence of the self-contained district. There is a conscious effort to make each residential area an organic unit where the people will find everything for their daily requirements and in which they will be able to live as a distinct community. This tendency has been worked out theoretically and developed along the lines of the English area concept. The best example is the plan for Rotterdam South.

In a few plans there is a conscious tendency to get away from the traditional building line parallel to the street, for instance by building in the form of courts. This is a definite improvement



Reconstruction Planning Centre at Rotterdam J. W. C. Boks, Architect

of the aspect but even here there are economic considerations because simple foot-paths can be made to do instead of conventional streets.

The greater differentiation compared with pre-war planning is another of the salient aspects of our post-war planning. In contrast to the former unbroken monotonous rows of uniform buildings, either single family units or apartment buildings, we now see a mixture of both in the same area. This is accentuated by tall buildings of more than the customary four layers and by very small houses for elderly people. Instead of the uniform building line we find increasingly loose and casual placing of the buildings among the green. Instead of the area with much brick and little green we now try to surround the buildings by gardens and parklets. Instead of the old street walls with the space confined between them we now aim at the opposite effect of the open space with the incidental mass of the buildings spread among it.

Summing up the visitor will find that our post-war construction shows both gains and losses, economies and improvements and sometimes even improvement through economy.



Apartment Building at Rotterdam
Ir. W. van Tyen and H. A. Maaskant, Architect

## NEWS FROM THE INSTITUTE

#### CALENDAR OF EVENTS

Annual Meetings of Provincial Associations:

British Columbia, Empress Hotel, Victoria, December 5th and 6th, 1952.

Ontario, Royal York Hotel, Toronto, January 16th and 17th, 1953.

Manitoba, Fort Garry Hotel, Winnipeg, February 2nd, 1953.

#### ALBERTA

Amongst the signs of the great change that has taken place during the present century, in the arts generally and in architecture very specially, is the present attitude towards the idea of beauty. The very word, beauty, has become quite taboo amongst those who, today, try to formulate a philosophy of art. They do not mention it. When queried on the subject they side-step and say that beauty is too elusive to be incorporated into theory. It is as if that fair lady, beauty, has done something she should not ought to have done and her name must not be mentioned - not in philosophic or even in artistic society - please. There is something wrong here, there is a serious flaw in our modern thinking for, ignore it as you may, beauty is one of the greater facts of life. Some vital circuit amongst our thoughts is lying dead or feebly alive. This prudish attitude did not exist in the nineteenth century. The writings of those twin spirits, Keats and Shelley, brim over with the name and the reality of beauty. In those days a thing of beauty was a joy forever, beauty was truth, truth beauty, immortal though no more. But today our thinkers exclude the consideration of beauty, and the various arts, in varying degrees, adopt this one-eyed vision — architecture perhaps most of all. Painters, in many of their efforts, present to us objects that seem to be the negation of what the general mind accepts as beautiful. Even our poets occasionally show signs of this infection. The word is, however, very popular indeed in certain circles. Beauty Contests are rampant and Beauty Queens are springing up everywhere. Although, individually, opinions may vary regarding the judgments awarded in these contests, yet beauty is definitely the object of search and it may be admitted that the search is generally successful. When the birds held such a contest in order to decide which were the most beautiful birds, "My little ones" said the crow. This judgment was probably not popular. In our beauty contests we are, of course, judging of our own species and, like the crow, we may be exercising a certain favouritism: but we are directly looking for beauty and we are looking for it in realm of nature's works. Some of the older, and perhaps discredited, thinkers used to urge us to go to nature for inspiration for our artistic creations. This may be held, amongst painters at least, as reverting to the bleak domains of realism or representationalism (dreadful word).

But there is more in it than that for the works of nature are "yet the fountain light of all our day; are yet the master light of all our seeing". There is a real relationship between man-made works of beauty and the work of nature. This relation is a harmony readily felt and recognised, however difficult it may be to define. Ruskin somewhere says that one of the loveliest of sights is a white-walled cottage, just when the lamp is lit. He is not claiming this as a great work of architecture. But here is a work of man in harmony with nature and here is beauty with a universal appeal.

When we look around the architectural world, that wonderful world of the works of man, that have engaged so much human effort, aroused so much human enthusiasm and created so many and so various forms we discover many definite shapes that present themselves to our judgment in a great beauty contest. Let us recall some of these. Early in order of time and not least in excellence are the Grecian Orders. These stately columns and delicately proportioned superstructures are like gracious human presences and are "deathless and ageless forever". It is true that this is too little recognised today because in so many hands they have, like the grand old name of gentleman, become "defamed by every charlatan and soiled by all ignoble use". Following upon the orders the colonnade and the arcade are permanent types of beauty. Later, our art created the dome which, whether external or internal sheds serenity as a quiet soul sheds serenity in society. Then we have the splendour of the battling flying buttresses, pinnacles and soaring spires of the stormy Middle Ages like fighters in our human strife, showing what stout hearts men may bear. At the same time the solemn vaultings beneath which "bubbles burst and folly's dancing foam melts if it cross the threshold". It is well that we should take great joy in those ideas which our art has sown here and there throughout the world rather than, as some do, sourly ignore them.

The greatest change that has taken place in modern methods of architecture is that we no longer consider the bearing masonry as the mainstay of our structures or the basis of outward appearance. Our construction, more and more, is based on the widely spaced frame, and the finished appearance upon the curtaining screen or the weather excluding sheathing. In addition we have become enamoured of the delights of continuity of surfaces and of spaces and of the merging of outdoors and indoors. All these are perfectly reasonable methods and aims and, in skilful hands can produce results lovable and livable. We just have not yet attained such success as to have permeated our processes with beauty sufficient to create a current of lasting type or style. This only reflects the unrest of our social life, and our scatter-brained thinking. Our prudish attitude to beauty and our neglectful attitude to the greatness of tradition frustrate our efforts. We have broken the bonds which tied the hands of the architects of last century. Yet when we look at what they created in their city squares and well-built street façades we may well be ashamed of the tawdriness and trashiness of appearance of our own. Despite our notions of our superiority it is common enough to find that much of our most recent work looks cheap beside many of the outmoded classical buildings.

Cecil S. Burgess.

## ONTARIO

One of the most significant events in the history of Ontario is the determination to proceed with the first steps in the deepening of the St. Lawrence for the development of power and for the admission of larger ocean-going vessels to the great lakes. This will increase the industrialization of that great basin and will bring a sea-port atmosphere to our ports far different from the lake-port flavour they have had.

Already land speculation is taking place in these ports, and no doubt many architects' offices will feel the impact of this change in the growth that must follow this increase of shipping and the availability of industrial power.

The Bay of Quinte, on which the city of Belleville is located, is an arm of Lake Ontario in which, for a century, shipping from the foot of the lake to upper points enjoyed about sixty miles of route protected from the violence of storms on the lake itself. Rail and road traffic have greatly changed this condition, and have all but eliminated water transport. Many old ports have fallen into the sort of disuse and decay that delight the summer sketcher, but grieve the industrialist. A renaissance of water traffic is likely to change all this.

When your reporter opened his office in Belleville in the "dirty-thirties", with one project on the boards, and thin hopes for the future, one of his professors wrote an encouraging and congratulatory letter to him in which was mentioned the hope that one day great international bridges across the St. Lawrence would increase our intercourse with our southerly neighbours to such a degree that an architectural practice in Belleville would prosper. The hope for this increased commerce now seems to be in the way of fulfilment, not because of north-to-south traffic, but east-to-west, and the way of life of the ports of Ontario touching the lakes seem to be due for a tremendous change.

W. A. Watson

## SCHOLARSHIP

The Department of Landscape Architecture, Graduate School of Design, Harvard University, offers to those eligible for admission as regular students a scholarship for the next academic year, September, 1953, with an income of six hundred dollars (\$600.00), equal to the tuition fee.

Candidates must have received their Bachelor's degree, or equivalent, within the past four years; students who are candidates for the degree in June, 1953, are also eligible.

The Scholarship will be awarded on the basis of scholastic standing and evidence of interest in the field of land-scape architecture. The Department reserves the right to

make no award if such a decision is deemed advisable.

The curriculum embraces the design of areas of land for human use and enjoyment — broad scale physical planning, civic design, housing, parks and parkways. There is active collaboration with architects and with city and regional planners.

Further information will be furnished on request; all inquiries should be received before November 1, 1952, and should be addressed to: The Chairman, Department of Landscape Architecture, Robinson Hall, Harvard University, Cambridge 38, Massachusetts, U.S.A.

## THE COMMUNITY CENTRE IDEA

(Continued from page 263)

did even ten years ago, and the cult of the week-end exodus is deep rooted in almost every town and city. The automobile has made possible an enlargement of social life far beyond the boundaries of the neighbourhood, and the term "centre" has less and less geographical meaning for us. There is the case of the small northern Ontario town, bisected by two roads, each ending abruptly about five miles out of town. The only contact with civilization is by means of the railroad. Nevertheless, there are several cars and trucks in the community, and on Sundays, the inhabitants clamber into their vehicles and race out to the end of their roads and back again with all the determination of a week-end motorist bound for Muskoka. Tourism is only one of several factors contributing to the decline of an identifiable community life. In television, the entertainment industry has an A-bomb ready to drop on us, and judging from American experience, the casualties will be severe. Our failure to produce an indigenous type of Community Centre, is perhaps more the failure of our communities to establish a proper set of working conditions which would demand a building of this special type.

The Community Centre is not intended to serve as a substitute for home, church or other rallying points of social life, nor is it intended to supersede tourism, movies, or skating arenas; but it should supplement available facilities in such a way that the best in our democratic communities will be fostered and kept alive. A building erected with public funds, and designed for the propogation of one sport, is in fact a cenotaph erected to the memory of a Community Centre that died in infancy.

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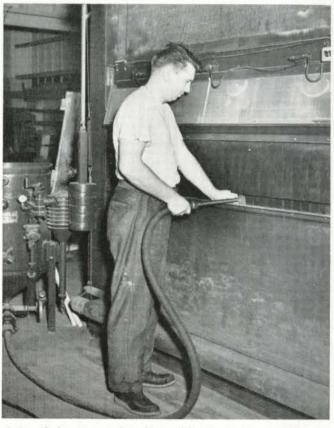
# Facts by Pilkington about Glass FOR ARCHITECTURAL STUDENTS

VOL. 2 - No. 16 WORK ON GLASS Sandblasting

## Sandblasting

One of the most strikingly beautiful forms of artwork for murals and other structural surfaces is decorative sandblasting on glass. Designs of delicate beauty and dramatic relief can be worked onto the glass by this ancient process, and many interesting effects can be found by using different types of glass — brilliant polished plate mirror, colourful "Vitrolite" glass panelling, or any of a number of decorative cast and rolled glasses. The third-dimensional effect of deep carved sandblasting adds vivid perspective to the artist's work, and when used in conjunction with colour this art process offers almost unlimited scope for imaginative decoration.

The ageless permanence of the material — glass — makes this type of decorative panel especially attractive to the architect. The versatility of the technique makes it an exciting medium for the creative artist.



A jet of abrasive sand is directed by the artist or craftsman onto the glass surface, and he uses this as his "brush" and "chisel" at will.







Shaded Sandblast

Carved Sandblast

These illustrations show the three types of sandblasting, any or all of which can be applied to the glass surface best suited to the particular need, and, if desired, colour can be added afterwards.

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